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The Director of Central Intelligence  
Washington, D.C. 20505

National Intelligence Council

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5 December 1983

MEMORANDUM FOR:

[redacted]  
Chief, EUR, [redacted]25X1  
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FROM : Milton Kovner  
National Intelligence Officer for Western Europe

SUBJECT : [redacted] Spain and NATO

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1. As you know, the Socialist government of Spain is subject to competing pressures on the NATO question. Although most within government and party circles are aware that the growth of the Soviet threat to Africa, the increasing Soviet presence in the Mediterranean, and the general worsening of East-West relations make neutrality an untenable security policy for Spain, others argue that continued membership in NATO ought to be contingent on some resolution of issues of paramount importance to Spain -- sovereignty over Gibraltar and the North African enclaves of Ceuta and Melilla and, perhaps more important, demonstrable progress on Spain's bid to enter the European Community. Spain is aware of its potential political, strategic, and manpower contribution to the collective defense of Europe; it is unlikely fully to commit these assets to NATO without assurance of its access to the possible economic benefits membership in the EC might provide. We must be patient but persistent in making the case for Spain's fuller participation in the Alliance.

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Milton Kovner

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